



PANAFRICAN CLIMATE JUSTICE ALLIANCE

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A Movement for Just and Resilient People, Societies and Economies

TERMS OF REFERENCE (TOR) FOR IKI PROJECT STUDY

CONSULTANCY TO UNDERTAKE A STUDY ON MONITORING ENERGY SECTOR TARGETS AND PROGRESS IN KENYA'S NATIONALLY DETERMINED CONTRIBUTIONS (NDCS)

Energy Sector Governance and NDC Targets in Kenya

1.0 INTRODUCTION

The Pan African Climate Justice Alliance (PACJA) is a coalition of civil society organizations from 54 countries in Africa that promotes climate and environmental justice at country, continental and global levels. Its members include grassroots movements, civil society organizations, academia, private and public businesses, and academic and research institutions.

PACJA received a grant from the International Climate Initiative (IKI) of the German Federal Ministry of Environment, Nature Conservation, Nuclear Safety and Consumer Protection (BMUV) to implement the project "Ensuring a People-Centered Energy Transition in Africa Through Civil Society Engagement." The project aims to strengthen civil society's role in promoting and implementing sustainable energy transition initiatives, including renewable energy related NDC commitments in Africa. As part of its mandate, PACJA is supporting the implementation and tracking of Nationally Determined Contributions (NDCs) in various countries including Kenya. Kenya's NDCs emphasize ambitious energy targets to transition towards sustainable, renewable and climate -resilient energy systems.

2.0 BACKGROUND

The project, "Ensuring a People-Centered Energy Transition in Africa Through Civil Society Engagement," seeks to accelerate renewable energy adoption in Africa through robust civil society engagement and advocacy. As part of the project, an assessment of energy sector governance and policy frameworks in Cameroon, Nigeria, Kenya, Botswana, and Morocco is required to identify gaps, challenges, and opportunities for reforms that will promote equitable and sustainable energy transitions.

Kenya is determined to address climate change through the implementation of its Nationally Determined Contributions (NDCs) under the Paris agreement. The NDCs outline Kenya's goals for reducing greenhouse gas emissions and transitioning to sustainable energy solutions. Monitoring the progress of energy targets within the NDCs is important for tracking achievements, identifying gaps, and informing policy adjustments to ensure alignment with national and global climate objectives.

The National Climate Change Action Plans (NCCAPs I, II, and III) have progressively outlined Kenya's commitment to scaling up renewable energy and promoting clean cooking solutions. These frameworks emphasize energy access, emission reduction, and resilience-building, yet implementation gaps persist. Tracking Kenya's Nationally Determined Contributions (NDCs) of the energy sector is essential for evaluating progress in renewable energy adoption, identifying barriers to clean energy access, and ensuring alignment with global climate goals. This study will provide critical insights to address these challenges, ensuring a people-centered energy transition.

Historically, energy sector governance in Africa has been characterized by fragmented initiatives, limited coordination, and insufficient stakeholder participation, especially from communities and civil society organizations (CSOs). This project seeks to address these gaps by empowering CSOs to advocate for transformative energy policies, monitor the implementation of energy-related NDCs, and ensure adherence to social and environmental safeguards.

Collaboration among stakeholders, including governmental entities, CSOs, and private sector partners, is crucial for ensuring coherence in energy planning and policy advocacy. By focusing on an inclusive people-centered approach, to accelerate renewable energy adoption and contribute to broader socio-economic development, including job creation, improved public health, and gender empowerment, ensuring a just and equitable energy transition across the five target countries.

To ensure effective monitoring of Kenya's energy targets within the framework of its NDCs, PACJA seeks to engage a consultant to evaluate progress, identify gaps and provide actionable recommendations to enhance accountability and alignment with the Paris Agreement.

3.0 THE GOAL OF THE CONSULTANCY

The consultancy aims to examine Kenya's energy sector governance and policy deficiencies, providing recommendations for improvement. The goal is to create inclusive, low-emission, and resilient energy policies. The results will guide advocacy strategies aimed at improve governance frameworks and implementation approaches.

4.0 OBJECTIVES OF THE STUDY

1. To evaluate Kenya's energy policies, strategies, and governance structures for alignment with national and international commitments, including NDCs.
2. To analyze gaps, barriers, and challenges in energy sector governance systems hindering sustainable and equitable energy transition implementation.
3. To examine the accessibility and affordability of renewable energy solutions and clean cooking technologies, particularly for marginalized and rural populations.
4. To assess NDC energy commitment implementation, identifying progress, shortcomings, and opportunities to enhance accountability, transparency, and energy transition outcomes.
5. To identify successful models, innovative approaches, and case studies locally and globally to inform policy recommendations and enhance governance.
6. To propose actionable recommendations to improve policy frameworks, governance mechanisms, and stakeholder engagement for a just, people-centered energy transition.

5.0 SCOPE OF WORK

The scope of the study will be assessing the energy sector landscape in Kenya in relation to NDC targets. whereby it has made significant strides in renewable energy, with over 70% of its electricity generated from clean sources, including geothermal, wind, and solar. Despite this progress, challenges remain in ensuring accessibility and affordability, particularly for rural and underserved populations. Clean cooking remains a critical gap, with 68% of households relying on biomass, leading to health risks, environmental degradation, and gender inequalities.

The scope of the assignment is to monitor, analyze energy targets trends in Kenya's NDC and report on the progress of energy targets outlined in Kenya's NDCs, with a focus on:

- i. Track Energy Sector trends in relation to Kenya's NDCs Targets
- ii. Renewable energy deployment and capacity
- iii. Energy efficiency improvements
- iv. Enabling Policy frameworks and alignment with climate goals including infrastructure and technical capacity.
- v. Policy gaps in relation to deployment, transmission, access and affordability
- vi. Participatory approaches and Stakeholder engagement in energy sector
- vii. Design policy advocacy agenda to 2030

6.0 EXPECTED OUTCOMES

The expected outcomes of this consultancy include:

- ◆ The report should
 - i. outline the progress made, gaps uncovered and recommendations.
 - ii. Compare NDC targets with the goals of the Paris Agreement and other energy-related COP decisions and commitments for compliance or alignment,
 - iii. Review the alignment of energy target to people-centered approaches and principles
 - iv. Highlight gaps in current energy transition policies.
 - v. Recommendations for policy adjustments that align with sustainable development goals.
- ◆ An actionable advocacy plan that enhances stakeholder engagement and improved capacity among CSOs to influence energy governance positively.
- ◆ Policy brief on key themes identified from the study

7.0 ASSIGNMENT APPROACHES

The consultant will be responsible for the following:

1. Literature Review

- i. Review existing energy sector NDC targets policies, strategies, and frameworks in Kenya.
- ii. Analyze previous reports, studies and data on energy sector performance and climate commitments
- iii. Analyze the alignment of these frameworks with the countries' Nationally Determined Contributions (NDCs) and international commitments.
- iv. Develop a gap matrix to inform energy-efficient policies and articulate the clear gaps between the frameworks and the implementation process.

2. Stakeholder Mapping and Engagement

- i. Identify key stakeholders, including government agencies, CSOs, private sector players, and development partners involved in energy sector governance.
- ii. Engage with key stakeholders, including government ministries, energy agencies, private sector actors and civil society organizations' to gather data their perspectives and insights
- iii. Conduct interviews and focus group discussions to gather stakeholder insights on policy and governance challenges.
- iv. National validation of the findings with multi-stakeholder participation of CSO's, private sector, government
- v. Package the findings in a way that can be used to inform policy and implementation gaps in the energy sectors with the current trends.

3. Gap Analysis

- i. Assess gaps in current policies, regulations, and institutional frameworks that hinder renewable energy adoption and just energy transitions.
- ii. Identify challenges related to governance, financial mechanisms, and inclusivity (e.g., gender, youth, and rural communities).

4. Best Practices and Case Studies

- i. Document best practices and success stories from within the target countries or similar contexts to inform policy recommendations.
- ii. Highlight innovative governance models and financing mechanisms for renewable energy projects.

5. Recommendations

- i. Develop actionable recommendations to strengthen energy sector governance and create an enabling environment for a people-centered energy transition.
- ii. Suggest strategies to align energy sector NDC Targets, national development goals and international best practices.

6. Report Preparation and Presentation

- i. Prepare a detailed report highlighting progress, gaps and recommendations
- ii. Prepare popular version summarizing the findings, including an executive summary, methodology, and policy recommendations.
- iii. Present findings to the project team and relevant stakeholders during a validation workshop.
- iv. Present finding and recommendations to PACJA Kenya Members and relevant stakeholders

8.0 DELIVERY MILESTONES.

1. Inception Report

- i. Outline the methodology, work plan, and data collection tools.
- ii. Submission timeline: 1 week after the start of the assignment.

2. Draft Report

- i. Detailed findings and preliminary recommendations for each target country.
- ii. Submission timeline: 3 weeks after the start of the assignment.

3. Final Report

- i. The revised report incorporates feedback from the project team and stakeholders.
- ii. Submission timeline: 5 weeks after the start of the assignment.
- iii. PowerPoint presentation and summary of the findings during a validation workshop.

4. Advocacy instruments'

- ◆ Energy Sector CSO Advocacy Plan and Matrix
- ◆ Policy Briefs

9.0 DURATION

The consultancy is expected to take five weeks, starting from the signing of the contract.

10.0 QUALIFICATIONS AND EXPERIENCE

The consultant (or consulting firm) should have:

- ◆ A Master's degree or higher in Energy, Environmental Studies, Energy Economics,, or a related field.
- ◆ At least 7 years of experience in energy and governance policy analysis, climate change monitoring, or related fields
- ◆ Demonstrate knowledge of NDCs and Kenya's energy sector
- ◆ Strong research, analytical and report-writing skills
- ◆ Experience engaging with diverse stakeholders, including government, private sector and civil society.
- ◆ Strong knowledge of renewable energy technologies, financing mechanisms, and policy frameworks.

11.0 REPORTING AND COORDINATION:

The consultant will report to the **National Coordinator- Kenya Platform for Climate Governance** at the **Pan African Climate Justice Alliance (PACJA)** and work closely with the project team to ensure the successful execution of the assignment.

12.0 DURATION OF ASSIGNMENT

The consultancy is expected to take 25 days from the date of contract signing.

13.0 ETHICAL CONSIDERATIONS

The consultant is expected to undertake the assignment with professionalism, ethical competence and integrity. They should adhere to PACJA's values of transparency, accountability and inclusivity, ensuring stakeholder inputs are treated with respect and confidentiality.

14.0 APPLICATION PROCESS:

Interested consultants are required to submit the following:

1. A cover letter expressing their interest and suitability for the consultancy
2. A detailed CV highlighting relevant experience
3. Technical proposal, outlining approach to the assignment the proposed methodology, work plan, and timeline.
4. A financial proposal indicating itemized items and the cost of services
5. CVs of the lead consultant and key team members.
6. Samples of relevant previous work.

Applications should be submitted by [13th FEBRUARY 2025] to [ann.kobia@pacja.org and copy to kpcg@pacja.org with the subject line: Consultancy for Energy Governance and NDC Targets Kenya Study.